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Message Text

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ORIGIN IO-10

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-06 EUR-12 NEA-10 SSO-00

NSCE-00 USIE-00 INRE-00 OIC-02 CU-02 AGR-05 DOTE-00

HEW-02 HUD-01 INT-05 AID-05 CEQ-01 CIAE-00 COME-00

EB-07 EPA-01 INR-07 L-03 NSF-01 NSC-05 NSAE-00 OES-03

SS-15 SP-02 FEA-01 PA-01 PRS-01 /121 R

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FM SECSTATE WASHDC
TO USMISSION GENEVA IMMEDIATE
AMEMBASSY CARACAS
INFO AMEMBASSY CAIRO
AMEMBASSY DUBLIN
AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY TEHRAN
AMEMBASSY TEL AVIV
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 154547

E.O. 11652: GDS

TAGS: SENV, ESCAP, ECWA, PLO

SUBJECT: ECE AND ECLA PREPARATORY HABITAT MEETINGS;
INSTRUCTIONS ON ISSUE OF EXCLUSION OF ISRAEL AND SOUTH
AFRICA FROM 1976 VANCOUVER HABITAT CONFERENCE

1. BURIN VIEWS REPORTED GENEVA 5001 AND THOSE EXPRESSED TO
US BY PENALOSA IN NEW YORK (USUN 3174) AND CARACAS
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MAKE CLEAR THAT BOTH WISH TO DEFEND PRINCIPLE THAT UN

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SECRETARIAT SHOULD DECIDE QUESTION OF WHAT STATES TO INVITE TO HABITAT CONFERENCE. HOWEVER, JUDGING FROM SYG WALDHEIM REMARKS REPORTED USUN 3129 (NOTAL) SECRETARIAT WOULD FEEL UNEASY HAVING, EVEN AS "BACKGROUND PAPERS" RECOMMENDATIONS FROM ECA AND ECWA/ESCAP WHICH ADDRESSED QUESTIONS OF PARTICIPATION IN HABITAT AND WERE NOT BALANCED BY RECOMMENDATIONS ON SAME SUBJECT FROM ECLA AND ECE. FURTHER-MORE, NOTWITHSTANDING TURIN'S EXPRESSED PREFERENCES, IT CANNOT BE EXCLUDED THAT HABITAT PREPCOM, BASING ITSELF ON ECA AND ECWA/ESCAP RECOMMENDATION, MAY ATTEMPT TO MAKE ITS OWN RECOMMENDATIONS TO THE SECRETARIAT AND THESE WOULD BE HARD FOR SECRETARIAT TO IGNORE.

2. AT SAME TIME, WE APPRECIATE PROBLEM REPORTED IN GENEVA'S 5001 AND BY PHONE FROM CARACAS OF GETTING ECE AND ECLA DELEGATES TO ADDRESS ISSUE OF PARTICIPATION IN HABITAT

AS SEPARATE ISSUE. IN THESE CIRCUMSTANCES, BEST SOLUTION MAY BE TO ATTEMPT TO INSERT INTO WHATEVER RESOLUTION OR REPORT ECE AND ECLA DRAFT AND APPROVE ON HABITAT A PARAGRAPH OR SENTENCE EMPHASIZING DESIRABILITY THAT ALL MEMBER STATES PARTICIPATE IN HABITAT CONFERENCE (OR WORDS TO THAT EFFECT.)

3. FOR ECE: DELEGATION SHOULD ATTEMPT TO GET A FRIENDLY DELEGATION TO INSERT SUCH LANGUAGE AT APPROPRIATE POINT BUT SHOULD BE PREPARED TO DO SO ITSELF IF NECESSARY. IF OTHER DELEGATES SHOULD RESIST INCLUSION OF SUCH LANGUAGE OR IF TURIN SHOULD TAKE VIEW THAT MATTER IS NOT WITHIN COMPETENCE OF REGIONAL ORGANIZATION SUCH AS ECE, DELEGA-TION SHOULD POINT OUT THAT SUGGESTED LANGUAGE SIMPLY ENDORSES STANDARD PROCEDURE GOVERNING PARTICIPATION IN UN CONFERENCES AND IS INTENDED TO EXPRESS ECE VIEW THAT THIS STANDARD PROCEDURE SHOULD BE FOLLOWED IN THE CASE OF HABITAT. WITH FRIENDLY DELEGATIONS, DELEGATION SHOULD ARGUE THAT TURIN VIEW IS TECHNICALLY CORRECT AND THAT SUCH LANGUAGE WOULD NOT BE NECESSARY HAD ECA AND ECWA/ ESCAP NOT INSISTED, AGAINST ADVICE OF PENALOSA, IN OFFERING RECOMMENDATIONS ON PARTICIPATION IN HABITAT CONFERENCE. DELEGATION SHOULD ARGUE FURTHER THAT CONFIDENTIAL

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PROPOSED LANGUAGE IS DESIGNED TO ASSURE THAT PREPCOM WILL NOT ADDRESS THIS ISSUE IN THE FACE OF CONFLICTING RECOMMENDATIONS FROM THE REGIONAL ORGANIZATIONS AND THAT THE SECRETARIAT WILL THEN HAVE A FREE HAND TO FOLLOW NORMAL PROCEDURES AND INVITE ALL MEMBERS STATES. IF THIS TACTIC IS NOT SUCCESSFUL AND DELEGATES APPEAR TO FAVOR AVOIDING ISSUE ON ARGUMENT OFFERED BY TURIN, YOU SHOULD ENCOURAGE LANGUAGE WHICH WILL PUT ECE ON RECORD AS

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REGARDING MATTER TO BE IN UN SECRETARIAT COMPETENCE.
REPORT DEVELOPMENTS IMMEDIATE INFO CARACAS FOR ECLA.

4. FOR ECLA: DELEGATION SHOULD PREPARE TO FOLLOW SIMILAR TACTICS BUT FOLLOW CLOSELY PROGRESS OF ISSUE IN ECE IN ORDER TO BENEFIT FROM KNOWLEDGE OF WHAT DEVELOPED AS A RESULT OF US DELEGATION EFFORT THERE. INGERSOLL

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